

# UPDATE OF 2021 WINTER WEATHER EVENT COMPREHENSIVE REVIEW

## AUGUST 17, 2021 OKLAHOMA CORPORATION COMMISSION

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SPPora





# **RECAP OF FEB 2021 WINTER** EVENT

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#### SPP REGION IN COLDEST PART OF U.S.

SPP Southwest Power Pool

Lowest temperatures forecast for Feb. 14-16, 2021

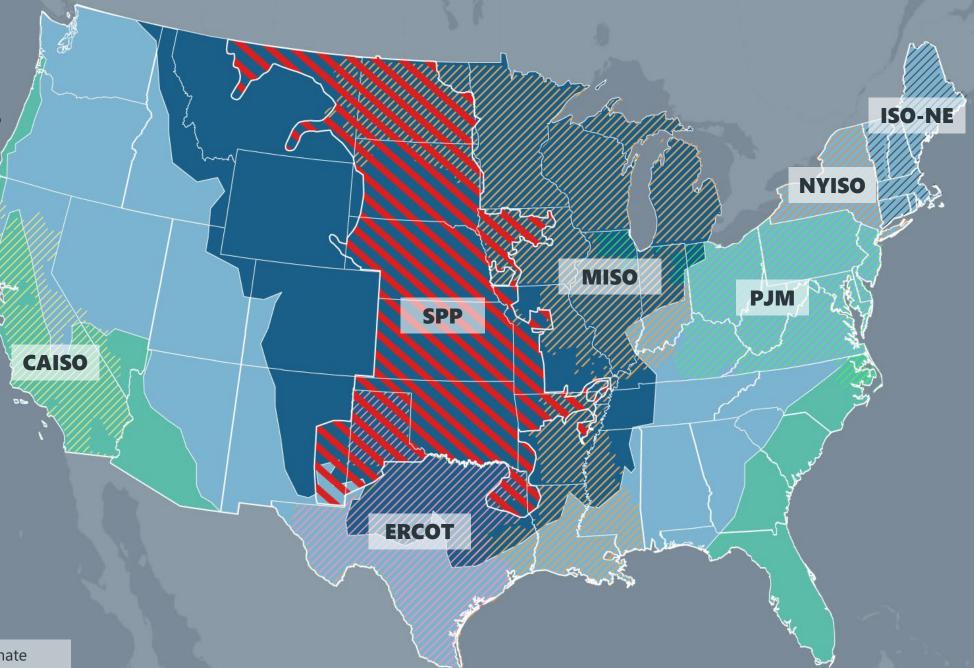
Sources: National Weather Service, Global Forecast System



Temperatures below 0°F

Between 0° and 32°F

Above 32°F



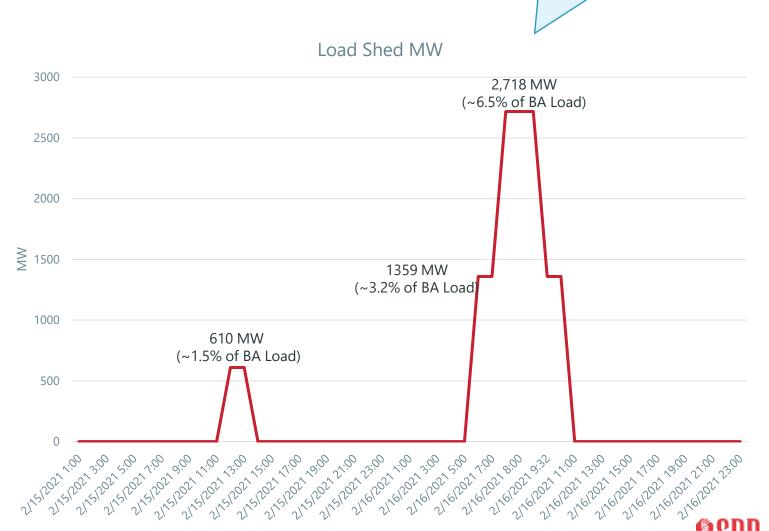
#### SPP BALANCING AUTHORITY OPERATIONS: FEB. 4-20, 2021

Time blocks are not to scale

Thurs. 2/4 to Mon. 2/8	Tues 2/9 to Sat. 2/13	Sun. 2/14	Mon. 2/15	Tues. 2/16	Wed. 2/17	Thurs. 2/18	Fri. 2/19	Sat. 2/20														
Normal operations in effect			Conservative operations in effect	EEA2 in effect		EEA1	EEA1															
Thurs. 2/4: Issued cold weather alert to grid	Tues. 2/9: Declared		05:00 Declared EEA1	06:15 Declared EEA3		in effect	in effect															
operators	conservative operations until further notice	Requested member	07:22 Declared EEA2	06:44 Demand	EEA 2 in effect			Conservative														
	Thurs. 2/11: Began to	companies	10:08	interruption																		
	commit generating resources multiple days	Issue public appeals for conservationDeclared EEA3 New record peak10:07 – EEA312:04 - Demand interruption11:30 Declared EEA210:07 – EEA3Declared EEA1 to be effective 2/15 at 05:0013:01 - EEA311:30 Declared EEA2		09:30 Ended EEA and	4	operations in effect																
	in advance for Sat. 2/13 to Tues. 2/16		Declared EEA1 to be effective	Declared EEA1 to be effective	Declared EEA1 to be effective	Declared EEA1 to be effective	Declared EEA1 to be effective	12:04 - Demand			remained in conservative operations	09:20 Ended EEA and remained in										
								EEA1 to be effective	EEA1 to be effective	13:01 - EEA3			through 22:00 C	conservative operations								
<b>Mon. 2/8:</b> Issued resource alert to grid operators: "Implement resource	<b>Sat. 2/13:</b> Reminded market participants of emergency cap & offer processes									effective	effective	effective	effective	effective	effective	effective	effective	effective	effective	effective	effective	
preparationsensure resource commitment start-up and run times report fuel shortages & transmission outages"			Declared EEA2	18:28 Declared EEA2	18:20 Declared EEA2 22:59 Declared EEA1	18:25 – Declared EEA1		22:00 Declared normal operations														

#### **INTERRUPTIONS BY ENTITY**

Participating Entity	% of MW
CSWS	16.8
WAPA	13.5
SPS	12.4
OKGE	12.4
KCPL	9.68
WR	8.49
NPPD	6.57
OPPD	4.6
WFEC	3.78
GRDA	2.22
SECI	2.22
EDE	2.19
LES	1.36
SPRM	1.22
KACY_N	0.92
CBPC	0.83
INDN	0.38
SPA	0.28
TSGT	0.13
SPP Total	100%

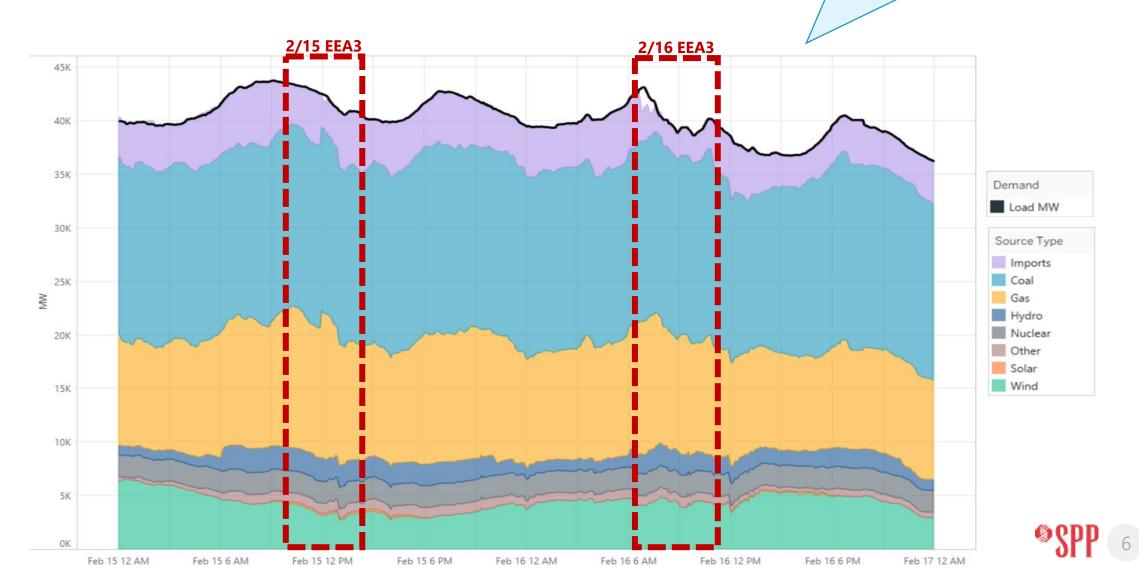


Required interruptions were allocated to transmission operators on pro-rata basis

Notes: 1) Transmission operators with significant load in Oklahoma are highlighted. 2) CSWS includes PSO and SWEPCO. 3) Allocation percentages are predetermined based on pro-rata share of previous winter season's energy consumption

#### ENERGY THAT MET DEMAND IN REAL-TIME MARKET

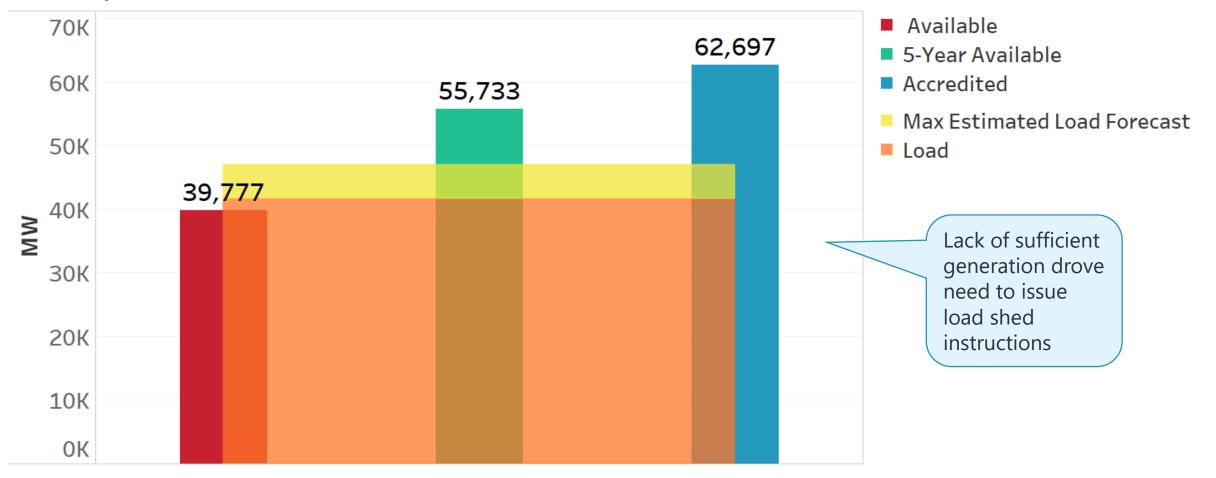
SPP relied on energy from multiple sources, including imports from neighbors

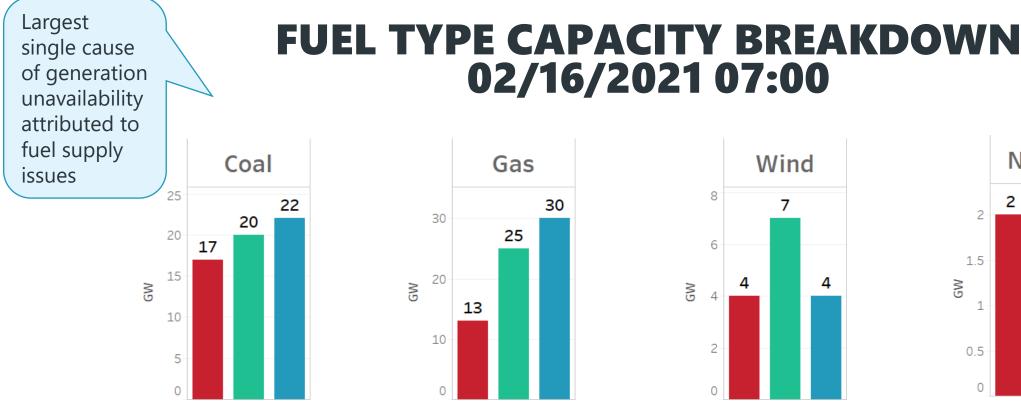


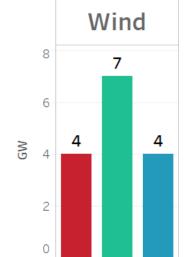
## TOTAL CAPACITY BREAKDOWN VS. LOAD

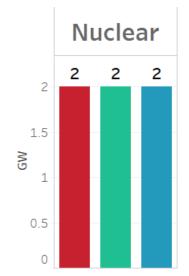
#### SPP Capacity during Feb. 2021 Winter Weather Event

February 16, 2021 - Hour of 07:00

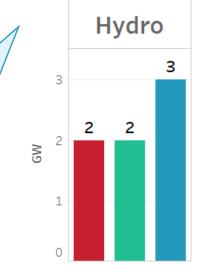


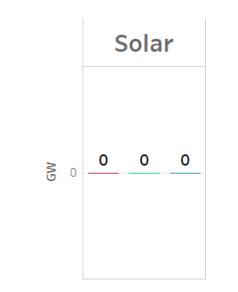


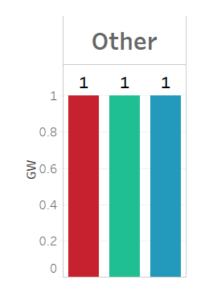




SPP's total nameplate capacity > 94,000 MW, while its winter accredited capacity > 62,000 MW







Available 5-Year Available Accredited



# **COMPREHENSIVE REVIEW STEERING COMMITTEE**



SouthwestPowerPool





#### **COMPREHENSIVE REVIEW STEERING COMMITTEE**

Lanny Nickell, Chair SPP Chief Operating Officer

Larry Altenbaumer SPP Board Chair

Barbara Sugg SPP President & CEO

Denise Buffington Joe Lang Operational Review Leads Tom Dunn Betsy Beck Financial Review Leads

Kristie Fiegen<br/>RSC Review LeadKeith Collins<br/>MMU Review LeadMike Ross<br/>Communications Review Lead





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## 1. UNAVAILABLE GENERATION AND FUEL

Lack of available generation was the primary cause of the event's reliability impacts. Lack of fuel was the biggest cause of generation unavailability.

2. HIGH GAS PRICES

Extremely high natural gas prices were the primary driver of record-high energy offers, exceeding SPP's market offer caps for the first time.

#### 3. INCREASED CREDIT EXPOSURE

Rapid spike in SPP's market prices raised concerns about market participants' liquidity & exponentially increased short-term credit exposure.



#### 4. HELPFUL INTERCONNECTIONS

Relationships & interconnections with neighboring systems facilitated critical helpful assistance.



#### 5. CONGESTED TRANSMISSION

Full use of generation in certain locations was limited by congestion on SPP's system.



#### 6. MINIMIZED RELIABILITY IMPACTS

Early preparation, timely decisions & effective communication helped minimize reliability impacts while effective execution of load-shed procedures mitigated the risk of uncontrolled blackouts.



# 7. CREDIBLE COMMUNICATIONS & RESPONSE

Stakeholders indicated general satisfaction with SPP's emergency communications, information sharing & credibility, while recognizing the need for improvements.



# **RECOMMENDATIONS OVERVIEW**

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#### **PRIORITIZATION LEVELS**

TIER 3	system events in the future. Improve SPP's response, communications and public perception during extreme system events, but are not necessary or urgent.
TIER 2	Necessary to minimize the risk of severe reliability, financial, operational, compliance or reputational consequences associated with extreme system events. Important and expected to significantly improve SPP's response to extreme
TIER 1	Necessary and urgent to avoid severe reliability, financial, operational, compliance or reputational risks. Address system-related root causes of the 2021 winter event or mitigate occurrence of future extreme system event impacts.

#### **RECOMMENDATION TYPES**



**Action**: Development and/or implementation of a new process, requirement, protocol or other activity.

**Policy**: Development of principles to be used to guide subsequent development of requirements, protocols, and/or processes using the stakeholder process in accordance with bylaws, tariff provisions and applicable regulations.



Assessment: Performance of analysis that informs development of solutions through the stakeholder process.

#### **SUMMARY OF RECOMMENDATIONS**

	Tier 1	Tier 2	Tier 3
Fuel Assurance (FA)	※ 🎦	<b>`</b>	
Resource Planning & Availability (RPA)	※ 🎦		
Emergency Response Process & Planning (ERP)		* 🎦 🛪	
Operator Tools, Communication and Processes (OTCP)		<b>*</b> *	
Seams Agreements (SEAMS)		<b>*</b> *	
Market Design (MKT)		谄 🏠 🐝	
Transmission Planning (TXP)		<b>°</b>	
Credit (CR)		*	* *
Communications (COMM)		* 🤧	<b>**</b> **
22 TOTAL	4	13	5



# RECOMMENDATIONS

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#### **FUEL ASSURANCE**

#	TIER	ΤΥΡΕ	DRIVER	RECOMMENDATION
FA 1	TIER 1			Develop policies that enhance fuel assurance to improve generation availability & reliability in SPP region
FA 2	TIER 1	-2-		Evaluate and, as applicable, advocate for improvements in gas industry policies, including use of gas price cap mechanisms, needed to assure gas supply is readily & affordably available during extreme events
FA 3	TIER 2			Develop policies to improve gas-electric coordination that better inform & enable improved emergency response



### **RESOURCE PLANNING & AVAILABILITY**

#	TIER	ТҮРЕ	DRIVER	RECOMMENDATION
RPA 1	TIER 1	-0		Perform initial & ongoing assessments of minimum reliability attributes needed from SPP's resource mix
				Improve or develop policies that ensure sufficient resources will be available during normal & extreme conditions. May include:
RPA 2	TIER 1		<ul> <li>Required performance of seasonal resource adequacy assessments</li> </ul>	
				Developing accreditation criteria
	Incorporating minimum reliability	Incorporating minimum reliability attribute requirements		
				Utilizing market-based incentives

### **EMERGENCY RESPONSE PROCESS & PLANNING**

#	TIER	ТҮРЕ	DRIVER	RECOMMENDATION
ERP 1	TIER 2	-0-		Evaluate alternative means of determining each transmission operator's allocation of load-shed obligations
ERP 2	TIER 2	<b>=</b> 3*		<ul> <li>Implement improvements to load-shed processes to be developed by ORWG such as:</li> <li>Utilize real-time load values when determining load-shed ratio shares</li> <li>Train &amp; drill on multiple overlapping load-shed instructions</li> <li>Perform a detailed review of models used to determine load-shed ratio shares</li> <li>Develop &amp; document procedures &amp; processes to address the timing and responsibility of curtailing exports before &amp; during a load-shed event</li> </ul>
ERP 3	TIER 2			Develop a policy to ensure TOP emergency response & load-shed plans have been reviewed, updated & tested annually to verify their effectiveness, with attention to critical infrastructure

## **OPERATOR TOOLS, COMMUNICATION & PROCESSES**

#	TIER	ТҮРЕ		
OTCP 1	TIER 2	=3:	Q	De cc st

#### RECOMMENDATION

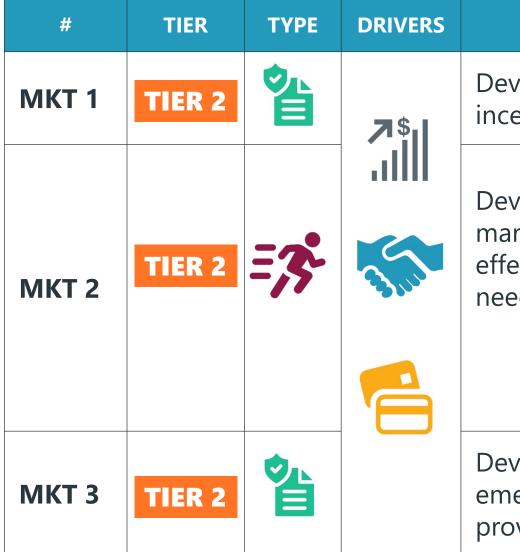
Develop or enhance ORWG-identified tools, communications & processes to improve SPP & stakeholder response to extreme conditions, such as:

- Enhance real-time cascading analysis studies and post results
- Develop tool(s) to increase operator awareness of "out of merit energy" instructions
- Enhance and expand the use of R-Comm
- Create a reliability dashboard to improve situational awareness for operators
- Utilize member-maintained distribution lists for communications
- Develop a process to update operations management during extreme conditions

#### **SEAMS AGREEMENTS**

#	TIER	ТҮРЕ	DRIVER	RECOMMENDATION
SEAMS 1	TIER 2	<b>=</b> 3		Improve seams agreement provisions with neighboring parties to facilitate adequate emergency assistance & fairly compensate emergency energy

#### **MARKET DESIGN IMPROVEMENTS**



Develop & improve policies to ensure price formation & incentives reflect system conditions

RECOMMENDATION

Develop & implement MWG-identified market design & market-related enhancements to improve operational effectiveness & ensure governing language provides needed flexibility and clarity, such as:

- Improve Dispatch Target Adjustment Process
- Enhance Multiday Reliability Assessment Process

Develop policies to ensure financial outcomes during emergency conditions are commensurate with benefits provided

### **CREDIT & SETTLEMENTS**

#	TIER	ТҮРЕ	DRIVERS	RECOMMENDATION
CR 1	TIER 2			Assess need for a waiver of credit-related provisions in the tariff to avoid expected reduction of virtual activity in first quarter of 2022
CR 2	TIER 3			Evaluate effectiveness of SPP's credit policy during extreme system events — focusing on price/volume risk, determination of total potential exposure, participant/counterparty risk, etc. — and develop warranted policy changes.
CR 3	TIER 3	= <b>3</b> •		Clarify tariff language related to SPP's settlements & credit-related authorities and responsibilities

#### **TRANSMISSION PLANNING IMPROVEMENTS**

#	TIER	ТҮРЕ	DRIVERS	RECOMMENDATION
TXP 1	TIER 2			Develop policies that facilitate transmission expansion to improve SPP's ability to more effectively utilize transmission system during severe events
TXP 2	TIER 3			Develop transmission planning policies that improve input data, assumptions or analysis techniques needed to better account for severe events



### **COMMUNICATIONS RECOMMENDATIONS**

#	TIER	ΤΥΡΕ	DRIVERS	RECOMMENDATION
				Update SPP's Emergency Communications Plan annually and share as appropriate with stakeholders. The plan will include:
CON414 1		-0		<ul> <li>Processes that ensure stakeholders have a dependable way to receive timely, accurate &amp; relevant information regarding emergencies</li> </ul>
COMM 1	TIER 2	-,5		<ul> <li>Plans to drill emergency communications procedures with all relevant stakeholders</li> </ul>
				<ul> <li>Procedures for ensuring SPP's contact lists include appropriate members, regulators, customers &amp; government entities and stay up-to-date</li> </ul>
COMM 2	TIER 2		Q	Evaluate & propose needed enhancements to communications tools & channels, including but not limited to enhancements to SPP's websites, development of a mobile app, automation of communications processes, etc.
COMM 3	TIER 3	=3*		Form a stakeholder group whose scope would include matters related to emergency communications
COMM 4	TIER 3	=3-		To increase public awareness of & satisfaction with SPP, develop materials to educate general audiences on foundational electric utility industry concepts & SPP's role in ensuring reliability



# NEXT STEPS

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## **SPP'S BOARD TOOK THE FOLLOWING ACTIONS**

- 1. Accepted SPP's report: "A Comprehensive Review of Southwest Power Pool's response to the February 2021 Winter Storm"
- 2. Directed work to begin on immediately on recommendations that address root causes (Tier 1)
- 3. Directed organizational prioritization of work needed to address remaining recommendations
- 4. Directed staff to provide quarterly updates on status of progress being made
- 5. Directed staff to submit for board approval in October a project plan of activities needed to resolve the Tier 1 recommendations
- 6. Directed issuance of letters to all generator operators in the SPP region requiring them to inform SPP about their plans to have and maintain fuel necessary to assure availability of all generation treated as accredited capacity for the upcoming winter season
- 7. Directed staff to perform additional root cause analyses to explain the failure of natural gas fuel supply during the weather event needed to better inform SPP's three fuel assurance recommendations

